Statement by Press Secretary Fitzwater on the Treaty on Conventional Armed Forces in Europe July 10, 1992

Today at the Helsinki summit, President Bush, along with the leaders of 28 other European nations, agreed that the Treaty on Conventional Armed Forces in Europe (CFE) will be applied provisionally on July 17, 1992, to enter into force this fall with the full participation by the original signatories and the eight new states of the former Soviet Union with territory in CFE's zone of application.

The United States attaches great importance to this event because joining CFE is a key indication of the new states' commitment to achieving lower and more stable levels of conventional military forces in Europe. Along with our treaty partners, the United States has worked hard to make CFE a reality. In the end, it was achieved

because all participants, East and West, recognized that CFE's unprecedented force reductions, information exchanges, and verification provisions are the cornerstone for efforts to further improve European security in the years ahead.

President Bush also signed the Concluding Act of the Negotiation on Personnel Strength of Conventional Armed Forces in Europe, otherwise known as the CFE-1A agreement. CFE-1A negotiations began shortly after the CFE Treaty was signed in 1990. The CFE-1A accord places politically binding limits on military manpower in Europe. Along with the equipment limits of the CFE Treaty, CFE-1A establishes comprehensive and stable levels of conventional military forces on the Continent.

Statement on Signing the ADAMHA Reorganization Act *July 10, 1992*

Today I am pleased to sign into law S. 1306, the "ADAMHA Reorganization Act," which amends certain alcohol, drug abuse, and mental health research and services programs.

S. 1306 reflects the Administration's continued commitment to help the victims of mental illness and substance abuse. It enhances mental health and substance abuse services and research designed to address the needs of the citizens of this Nation. S. 1306 will help us achieve the ambitious goals set forth in the Administration's National Drug Control Strategy.

Most important, this legislation sends a message of hope to the men, women, and children affected by substance abuse and mental illness in this country. Through programs such as residential treatment for substance-abusing pregnant women, S. 1306 will help reduce the number of newborn children exposed to drugs and alcohol. It will also help the estimated one-quarter of

our population who, during the course of their lives, will suffer from a mental disorder. According to the Department of Health and Human Services (HHS), mental health and substance abuse disorders cost this Nation approximately \$300 billion in health care costs, lost productivity, and other social costs, each and every year.

S. 1306 also has a number of other important provisions that were sought by the Administration. For example, it establishes a grant program to expand by approximately 38,400 the number of additional people who will receive substance abuse treatment in the coming year. This legislation requires the States to assess their efforts to reduce drug and alcohol abuse and to prepare a statewide treatment and prevention strategy. S. 1306 will also continue the prohibition on the use of Federal block grant funds for needle exchange programs. There is no evidence that such programs reduce the incidence of HIV infection, and distributing

free needles to drug users only encourages more drug use.

S. 1306 will also reorganize the Alcohol, Drug Abuse, and Mental Health Administration (ADAMHA) within HHS. This reorganization, proposed by the Administration, will create for the first time an agency that is focused solely on providing services to those who suffer from, or are vulnerable to, mental illness and addictive disorders. The reorganization will allow us to develop more fully the ability to target services to people who need them. It will also enhance Federal leadership and help State and local organizations provide and improve services to address these important public health problems.

At the same time, the reorganization will strengthen the Nation's research agenda through the integration of ADAMHA's three research institutes—the National Institute on Alcohol Abuse and Alcoholism, the National Institute on Drug Abuse, and the National Institute of Mental Health—into the National Institutes of Health (NIH). Bringing research on mental illness and addictive disorders into the mainstream of biomedical and behavioral research at NIH will foster a greater exchange of information. It will also encourage the sharing of expertise in neuroscience and behavioral

research within the biomedical research community.

There are many positive features of S. 1306 that will help the victims of mental illness and substance abuse. I am, however, concerned about the cost of certain block grant mandates in the bill and the effect they will have on the ability of the States to provide substance abuse treatment services to those in need. Such mandates are inconsistent with the purpose of a block grant, which is to allow States the flexibility to design programs tailored to their specific needs. It is my intent that every effort be made to ensure that these mandates do not result in a reduction in the States' ability to provide treatment services to the greatest possible number of persons in need.

In signing this legislation today, I continue the Administration's commitment to address the immeasurable costs to our society and the suffering of our citizens that result from mental health illness and drug and alcohol abuse.

GEORGE BUSH

The White House, July 10, 1992.

Note: S. 1306, approved July 10, was assigned Public Law No. 102–321.

Statement on the Sentencing of Manuel Noriega *July 10, 1992*

The sentence imposed today on Manuel Noriega is a fitting punishment for drug crimes that have harmed all Americans. It demonstrates that international drug felons are not above the law, no matter how great their wealth, their status, or their armed might.

Illegal drugs inflict great suffering throughout our Nation and the world. Anyone who trafficks in them should be brought to justice. Operation Just Cause freed the people of Panama from a brutal tyranny; the sentence handed down today demonstrates that it also led to the conviction and just punishment of an unrepentant drug criminal. For that, Americans and our allies abroad have reason to be proud.